

Reports

Beyond Tradition and Modernity:

Dilemmas of Transformation in Saudi Arabia

*Madawi Al-Rasheed

14 May 2018



Al Jazeera Centre for Studies Tel: +974-40158384 jcforstudies@aljazeera.net http://studies.aljazeera.n



[Getty]

A persistent narrative about Saudi Arabia describes the country as in perpetual struggle between the forces of modernity and the forces of traditionalism. This development model was fashionable in the 1950-60s. But, since then it has been subjected to critical evaluation. However, it persists as a paradigm to explain Saudi Arabia. This paper contributes to the ongoing evaluation of the paradigm and its shortcoming. I first explain why it persists and for what political reasons it continues to inspire commentators. Second, I propose a model based on understanding domestic politics and its dependence on outside approval to help us understand the current so-called revolutionary transformation of the current Crown Prince, Muhammad ben Salman.

I argue that Saudi Arabia had and will continue to have a mixture of modernists and traditionalists with the understanding that someone can be both a modernist and a traditionalist at once. Others will always escape ready-made classifications as they combine in their beliefs and practices contradictory impulses, inclinations, and orientations.

Introduction

The dominant narrative through which many observers understand Saudi Arabia depicts a progressive and modernist leadership struggling to gradually transform an allegedly conservative and traditional society. The amplified divide between the modernists, often believed to be consisting of the princes and their Western educated technocrats on the one hand, and the traditionalists, a large cohort of religious clerics, tribes, and almost everybody else in Saudi Arabia on the other hand, fails to provide a robust analytical framework to understand Saudi Arabia. However, this persistent narrative has made the country an enigma, not only in its Arab surroundings, but also across the Muslim world.

The alleged binary opposition between the Saudi modernists and the traditionalists persists for purely political reasons. The narrative is a convenient paradigm that shows the country as blessed by enlightened leadership who, in the past, had been crippled by the vast sea of Saudi conservatism, traditionalism, and by implication backwardness. This paradigm had become the foundation for regime propaganda. Its advocates are not only outside observers, but also many Saudi intellectuals.

Since the invention of the divide between tradition and modernity in development studies in the 1950s and 1960s(1), the Saudi leadership itself promoted this narrative to justify delaying urgent change such as the ban on women's driving, mixing between the sexes, and above all dismissing all calls for representative government and political participation. The leadership and many Saudi intellectuals argued in the past that 'Saudis are not ready for such drastic and revolutionary change". This meant that, in both politics and social issues, the conservatism of Saudi society is an impediment to modernisation and progress.

If the princes are the bearers of modernity, what is responsible for the persistence of an alleged traditionalism?(2) Three elements are often cited as underpinning the conservatism of Saudi society: religion, tribalism, and culture. Even when the leadership patronised Wahhabi Islam and endeared its advocates, at the same time it blamed them for being obstacles to social change. The classic examples are the clerics' objections to the introduction of cars, telegram, television, girls' mass education, satellite dishes, and many other modern inventions.(3) It must be mentioned that all such opposition was limited among a minority of clerics. But, the opposition has become a mythical legend to demonstrate the conservatism of such religious scholars.

The implication is that the Saudi leadership should not proceed to transform society at such a speed lest the clerics are antagonised and contemplate a revolt. However, many observers fail to mention that those who objected to change were product of state sponsored religious institutions in the country. They were needed by the leadership to create acquiescence and legitimacy. The double talk of the leadership meant that a schizophrenic situation existed in which the leadership needed the clerics but condemned or allowed other Saudis to condemn their interpretations. Many previous monarchs alluded that they did not want to antagonise the conservative clerics, thus delaying urgent rights for citizens that go beyond the gadgets of modernity.

The second alleged obstacle to transformation is often believed to be the pervasive and persistent tribalism of Saudi society. A misrepresentation and misunderstanding of tribalism and its pervasiveness in the country are clearly behind this assertion. Saudi society is not unique in its tribal organisation as many people in the Arab region adhere to a tribal genealogy and ethos. In the Arabian Peninsula and even in North Africa tribalism continues to be an organising principle for many people. This tribalism has not prevented

women in the Gulf from driving cars earlier than their Saudi counterparts, nor has it prevented the introduction of elected parliaments in countries like Jordan, Yemen, and Kuwait; all have substantial tribal constituencies.

Therefore, tribalism alone cannot explain conservatism as it should be considered a variable in conjunction with other important factors. But, many Saudi intellectuals would consider the country not ready for national elections or political parties as people would immediately jump on the opportunity and exercise a despised and dangerous political tribalism, thus leading to highjacking the state. Such commentators forget to mention that the state is responsible for enhancing tribalism as it continues to ban civil society, consequently allowing people to maintain tribal connections at the expense of developing class or ideologically based associations.

Finally, a general conservative culture is believed to dominate society through the persistence of traditional norms and values. The persistence of endogamous tribal marriages, honour killing, nepotism, and other cultural practices are believed to form a stubborn cultural conservatism that has to be transformed from above in order for Saudi Arabia to become modern. This misguided static understanding of culture, inspired by the tradition versus modernity paradigm, paves the way and justifies top-down social engineering. It deprives Saudi society of agency and renders it sterile and awaiting transformation for above, always under the guidance of the leadership and its several modernisation initiatives.

But, the persistent model fails to account for cultural variations and certainly does not consider the importance of individual initiatives by non-state actors who adopt new norms and patterns of behaviour different from the ones allowed to be expressed in public. Moreover, it does not explain how powerful state political actors and agencies control culture, so it remains static, which explains why certain aspects of Saudi culture have remained unchanged while others have evolved and mutated. Culture does not develop in a vacuum; but, is subjected to the logic of power and state control, especially in a country where authoritarian rule persists.

Saudi Arabian Family	9/9///	70% of Saudi Arabian families have at least one succession problem that is being dealt with by the courts	20% of Saudi family-owned companies are managed by the second generation	10% of Saudi family-owned companies are managed by the third generation	
Businesses		SAUDI ARABIA'S TOP 100 FAMILY BUSINESSES BY SECTOR		SAUDI ARABIA'S TOP 100 FAMILY BUSINESSES BY REVENUE SOURCE	
JUSINGSSGS		INDUSTRY	24% PETROCHEN		
		SERVICES 14	and the second s	NKING 21%	
has tended to be limited, and analysts have noted that, in	90%	BANKING 11%		USTRY 16%	
recent years, the authorities have also reduced the wider	of Saudi Arabian	CEMENT 10001 8%	TELECOMMUNIC	TIONS 13%	
legal and bureaucratic burden on butinesses and made regulations	companies are	PETROCHEMICALS	SE	IVICES 1 4%	
The country's tax rates are among the lowest 10 worklwide and in	still family owned	CONTRACTING 4%		STATE S%	
recent years the economy has. Ike that in other GCC nations, become more open to foreign investment and ownership.		AGRIBUSINESS 3%		EMENT 2%	
Many forums have been held to promote good governance within the family firms, an alternative to the tougher legal regulation some have		INVESTMENT 3%		IMENT 2%	
Incere spont to Soreign investment and exemption. Many Gonums twee been held for granneter good governance within the furnity fram, an alternative to the toighter legal regulations care have called disc. "In Saudi-Arabia, the government have not yet reached the stage where regulations are imposed on family on bispinesso, potenting insteador internal reforms of family grouping. This shauldow, however, might not least or wave. The Saudi-Arabia, the Saudi System in a 2010 proper. Before metho have been sintern in higher confile by Maharmad bin		TELECOMMUNICATIONS 3%		INESS 1%	
In Saudi Arabia, the government has not yet reached the stage where	45	REAL ESTATE		CTING 115	
regulations are imposed on family run businesses, preferring instead internal reforma of family groupings. This situation, however, might not businesses and the situation of th	of the top 100			THERS 12%	
A matrix of the network, in time with the Sudd Villong 2020, with the subservation of the network of the subservation of the s	54% of the top 100 Saudi Arabian companies are limited liability or software firms 80% proportion of workforce that is Saudi Arabian in certain roles in major family businesses such as	SAR250 billion (S66.7 billion) westments westments MAJOR PLAYER 82.2 43 43 43 44 43 44 43 44 44 44 44 44 44 4	4.8 25.9 1	di g by g 3.9 6.9 company Linked respinsive Harit	
14 CarplerFikon Jawe#/ 2007	Al Zamil Group and National Commercial Bank	POUNDED 1979 19		U. hotels, chemical as inclusion industry 1953 as Achesik University of St Sellies	

[FB]

The New Narrative

Since the new Crown Prince Muhammad ben Salman amassed all powers in his own hands in 2015, emerging as the sole face of Saudi Arabia, a new narrative about his visionary top-down social engineering and revolution, in addition to his bold courage to shake the traditionalism and conservatism of Saudi society is beginning to be consolidated.(4) The more the country is depicted as conservative, the more the Prince emerges as a young and brave revolutionary reformer. Commentators are obsessed by anticipating the reaction of the conservative forces, and the backlash and the revolt among those pillars of backwardness. We are told that he silenced all traditional critical voices, including above all the bastions of traditionalism, namely religious clerics who are constructed as obstacles to social infitah, openness of the type he has recently introduced. He is constructed as 'moving swiftly' to bring Saudi Arabia into the twenty first century. Again, in this new version of the old narrative, he is of course the visionary modernist silencing the traditional voices.

Examples of the Prince's modernism include, among other things, allowing women to drive and join the military, increasing female employment, opening cinemas, theatres, and concert halls, and 'making Saudi Arabia a normal country', akin to its neighbours in the Gulf.(5) But, if the history of the state in the twentieth century is taken into account, the new prince has not in fact deviated that much from the policies of previous kings when it comes to magnifying the visionary aspects of leadership and overestimating the resistance of the reactionary forces in society. What is certainly different now is the level of propaganda and outside interest that magnify the scope of the transformation and its revolutionary impact on Saudi Arabia.

Beyond Tradition and Modernity

To understand Saudi Arabia, we need to go beyond the defunct binary opposition model that anticipates a perpetual struggle between the modernists and the traditionalists. In all societies, such divides are illusory and it is better to propose a continuum rather than stark divides between tradition and modernity. Like all human societies, Saudi Arabia had and will continue to have a mixture of modernists and traditionalists with the understanding that someone can be both a modernist and a traditionalist at the same time while others will always escape readymade classifications as they combine in their beliefs and practices contradictory impulses, inclinations and orientations.

To illustrate, a Saudi prince like Muhammad ben Salman can fully support lifting the ban on women driving and allow his wife to drive. But, he can seriously oppose his daughter choosing to marry a Saudi commoner. He is also content to keep his wife away from the public gaze. Is such a person a traditionalist or a modernist? Moreover, he can also promise women employment in the military services; but, he is vehemently opposed to granting Saudis the right to a representative government, a national council, and freedom of speech and assembly.

Equally, a Saudi clerics like Salman al-Awdah(6) and reformers such as Abdullah al-Hamid may recognise that cultural norms require some women to cover their faces in certain milieu, and acknowledge that there is theological diversity among religious scholars with regard to this requirement.(7) Yet they both call for the consolidation of civil society, and consider it a duty to protect society from the excesses of power. They believe in free election for all, representative government, and the right to depose a ruler by deploying peaceful means such as strikes, demonstrations, and sit-ins. Sheikh Al-Awdah in particular justifies peaceful revolution from an Islamic Sunni point of view against the insistence of the official Saudi Salafi tradition that it represents khurij ala al-hakim, rebellion against the ruler. Is such a cleric traditional or modern?

The complexity of the above-mentioned cases makes the obsolete paradigm of tradition versus modernity analytically limited. The interpretation of Saudi transformation calls for a different analytical tool.

A Different Paradigm: Centrality of Power

To demystify Saudi Arabia and explain why it lagged behind in social and political transformation until allegedly Muhammad ben Salman revolutionised it, we need to admit that, in the past, society had been transformed in ways that were drastic, challenging and

even dangerous at times. This all happened before the crown prince occupied the stage of power, monopolised the decision-making process, and shaped policies. Since 2015, processes of Saudi transformation have been directly linked to power and politics.





[Oxford Business Group]

Power, Politics, and Rogue Liberalism

Muhammad ben Salman's imposed changes are directly linked to securing the throne by abandoning the horizontal succession pattern, in which kingship moved from one brother to another among the eligible sons of Ibn Saud, the founder of the kingdom. Under the umbrella of King Salman, succession was swiftly moved to a vertical pattern in which kingship is monopolised by his son, Muhammad, and the latter's sons.

Muhammad ben Salman is neither a traditionalist nor a modernist. He is an aspiring prince who happened to be chosen by his father to exclude all other contenders and emerge as the undisputed ruler of Saudi Arabia. To consolidate his power, he is compelled to present himself to the outside world as an 'enlightened modernist' who had domesticated the traditional forces in Saudi Arabia by deploying various means. From the co-optation of elites, detention of princes, religious scholars, and economic entrepreneurs, to appealing to the youth through the promise of employment, entertainment, and fun, he constructs himself as the ultimate modernist who replaces his old Nokia phone with a smart one.





Shrinking the Public Sphere

Co-optation alone may not be sufficient to consolidate the rule of the crown prince rule. Repression is perhaps more efficient in the short term. Since September 2017, he endeavoured to silence all domestic critical voices. He started with a pervasive detention campaign that incarcerated hundreds of intellectuals, economists, lawyers, writers and religious scholars. By November, several senior princes and members of the business elite found themselves in detention, albeit in the Ritz Carlton in Riyadh.(8)

Nobody knows whether there is an end to the detention storm that gripped the attention of Saudi Arabia, foreign governments, and the global investment community. Yet, it is certain that freedom of expression has now been even more curtailed than at previous historical eras. From controlling the press and punishing transgressing journalists to monopolising social media and criminalising critical opinions, Muhammad ben Salman has succeeded in emptying the public sphere from any critical opinions and debate. The Saudi public sphere has become so dull that no reflections on current policies are allowed.

Writing about domestic issues, and regional and international affairs in the local press must follow the official line. Supporting economic policies, social novelties and the entertainment industry is now a must. Critical opinions of Israel-previously allowed- are now taboo.(9)The war on Yemen is equally a taboo topic should a writer doubt its logic and results. Relations with the United States must be praised and the restoration of

intimate connections with the Trump administration should be depicted as resulting from the shrewd thinking and diplomacy efforts of the crown prince.

The upheavals and repression since 2015 have indicated that the crown prince's attempts to secure the throne pushed him to adopt a rogue and selective liberalism, mistakenly depicted as modernity. The leadership does not anticipate a revolution from above in which corruption, transparency, recourse to justice, and the rule of law are projects high on the crown prince's agenda. His anti-corruption campaign proved to be a limited exercise, albeit theatrical and dramatic, serving the interests of the crown prince alone who is short of money to finance his megalomania economic projects and eliminate potential economic and military rivals from among his own cousins and the old economic elite.

The International Dimension

In the domestic struggle for power, the prince is also compelled to secure his throne internationally.(10) The global dimension of this struggle is extremely important to explain why he embarked on opening Saudi Arabia to outside cultural influences, allowing women certain limited freedoms and promising the youth new entertainment venues. Since the 9/11 attacks, the global community had exerted a lot of pressure on Saudi Arabia to alter its dark image as the bastion of conservatism and even the ideological incubator of terrorism.

Therefore, much of the prince's so-called reforms are directed to the outside world, in particular Western governments and above all the United States. It is for this reason that lifting the ban on women driving was announced in Washington first. This leads us to conclude that securing the Saudi throne is not simply a domestic matter but is also a global concern; and any contender needs to endear a consortium of Western powers in order to guarantee his success and the durability of his rule.

Dealing with authoritarianism in the Arab world, the international community has always relied on repressive rulers who present themselves as the guardians of secular states against the tide of Sunni radicalism in its al-Qaida and Islamic State versions. With the demise of Husni Mubarak of Egypt and Zein al-Abdin bin Ali of Tunisia among others, new authoritarian leaders are emerging to fill the vacuum. Muhammad ben Salman and his partners in the UAE, Egypt, Bahrain and other less important leaders, are constantly vying to play the role of the guardians of the secular realm in Arab societies against the forces of radicalisation, darkness and terrorism.

Muhammad ben Salman aspires to become the 'eliminator of radicalism' not only among Sunni Muslims but also Shia Islamism, seen as spread by Iran to undermine security and peace in the Arab world. Therefore, his so-called 'liberal reforms' are destined to be seen as steps towards achieving this goal, thus emerging as the best cherished leader in Western capitals, from Washington to London.

The analysis of how the throne is secured and the requirements to secure it domestically and internationally allow us to focus attention on the mechanisms of Saudi power and politics that are currently unfolding rather than invoking a defunct model of modernity versus tradition. Power monopoly helps better explain the dynamics of transformation currently taking place in Saudi Arabia.

Conclusion

Like other societies, Saudi Arabia is neither an enigma nor a unique case of traditionalism resisting modernity. If there is anything unique about its history and present, it should be located in the way its politics is conducted by a minority of actors whose number is now decreasing in a dramatic way. Under the rule of Muhammad ben Salman, the country has become a "one-man show". His policies are neither a function of consensus among royalty nor even consultation with key actors in Saudi society. His policies stem from his desire to consolidate his own power and emerge as the undisputed leader of a country with vast resources, although in the past such resources had been plundered and wasted.

The project to consolidate his power needs the implementation of a new superficial and rogue liberalism. This is currently being imposed on society and hailed as a great top-down transformation based on the thinking of a young determined and courageous reformer. The narrative depicts him as a modernist conducting social-engineering(11) in a very conservative and traditional society. I argued against such a defunct model and proposed another paradigm based on understanding the mechanism behind consolidating the throne domestically and seeking international recognition for it.



*Madawi Al-Rasheed: Visiting Professor at the Middle East Centre, London School of Economics and author of "Muted Modernists" (Hurst & OUP, 2015) and "Salman's Legacy: the Dilemmas of a New Era in Saudi Arabia" (Hurst, 2018)

References

- (1) D. Lerner proposed the first application of the model in the middle East, see <u>http://www.uq.edu.au/ccsc/the-passing-of-traditional-society-modernizing-middle-east</u>
- (2) King Faysal was hailed as a modernist, see Joseph Kechichian, Faysal: a King for all Seasons, 2008. He also considered King Abdullah as a reformer, see <u>https://www.aljazeera.com/indepth/opinion/2015/01/kingdom-reformist-monarch-abdull-20151310120684789.html</u>
- (3) For critical analysis of these gender issues, see M. Al-Rasheed, a Most Masculine State, 2013.
- (4) See M. Al-Rasheed, Salman's Legacy, 2017.
- (5) In 2016, Crown Prince Muhammad ben Salman stated that society is not ready to accept lifting the ban on driving but in 2017 it suddenly became ready. See <u>https://www.independent.co.uk/news/world/middle-east/saudi-arabia-is-not-ready-for-womendrivers-says-deputy-crown-prince-mohammed-bin-salman-a7004611.html</u>
- (6) See M. Al-Rasheed, Divine Politics Reconsidered, 2015 <u>http://eprints.lse.ac.uk/62240/</u>
- (7) See M. Al-Rasheed, Muted Modernists, 2015.
- (8) Lyse Doucet, "Inside Saudi Arabia's gilded prison at Riyadh Ritz-Carlton", BBC, Novermber 23, 2017 <u>http://www.bbc.co.uk/news/av/world-middle-east-42098201/inside-saudi-arabia-s-gilded-prison-at-riyadh-ritz-carlton</u>
- (9) Aljazeera News, "Activist detained after questioning Saudi-Israel tie", February 9, 2018 <u>https://www.aljazeera.com/news/2018/02/activist-detained-questioning-saudi-israel-ties-180209093154369.html</u>
- (10) On king Salman and his son's recent outreach to the US, see M. Al-Rasheed, King Salman and His Son: Winning the US and Losing the Rest, 2017, <u>http://eprints.lse.ac.uk/84283/</u>
- (11) <u>https://www.washingtonpost.com/outlook/saudi-arabias-crown-prince-wants-to-reengineer-hiscountry-is-that-even-possible/2017/11/30/514c8e94-d4bd-11e7-95bfdf7c19270879_story.html?noredirect=on&utm_term=.ed3b7ee90405</u>